

Message Text

CONFIDENTIAL

PAGE 01 STATE 092273
ORIGIN SS-25

INFO OCT-01 ISO-00 SSO-00 /026 R

DRAFTED BY IO/UNP:TNILES:EK
APPROVED BY P:DNEWSOM
IO:GBHELMAN
AF:WEDMONDSON T/D:JNYE
O/UNP:RLBARRY
PM/NPP:AWLOCKE
A/AS:RKELLEY
EUR:MPARRIS
S/S: LRFLEISCHER
EUR/WE:JDOBBINS

-----082124 111453Z /53

O R 111434Z APR 78
FM SECSTATE WASHDC
TO AMEMBASSY BONN IMMEDIATE
AMEMBASSY LONDON IMMEDIATE
AMEMBASSY OTTAWA IMMEDIATE
AMEMBASSY PARIS IMMEDIATE
USMISSION USUN NEW YORK IMMEDIATE
INFO AMEMBASSY LAGOS
AMEMBASSY PRETORIA
AMCONSUL CAPE TOWN
AMEMBASSY MOSCOW

C O N F I D E N T I A L STATE 092273

EXDIS

E.O. 11652: GDS

TAGS: MNUC, PARM, PORG, UNSC, SF

SUBJECT:POSSIBLE UN SECURITY COUNCIL CONSIDERATION ON
SOUTH AFRICAN NUCLEAR ISSUE
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PAGE 02 STATE 092273

REF: A, USUN 1235; B) PARIS 10935; C) USUN 1138;
D) STATE 77914; E) STATE 91038; F) USUN 1318

1. PER REF E, DE,ARTMENT HAS INSTRUCTED EMBASSY LAGOS
TO MAKE HIGH-LEVEL DEMARCHE ON FMG REQUESTING THAT
NIGERIANS AVOID ANY EFFORT TO OBTAIN SECURITY COUNCIL

CONSIDERATION OF SOUTH AFRICAN NUCLEAR ISSUE AT THIS TIME. WE CONTINUE TO BELIEVE THAT OUR PRIMARY OBJECTIVE OF BRINGING SOUTH AFRICAN NUCLEAR PROGRAM UNDER SYSTEM OF INTERNATIONAL SAFEGUARDS WILL BE BEST SERVED BY KEEPING ISSUE OUT OF COUNCIL AT PRESENT.

2. WE RECOGNIZE, HOWEVER, THAT OUR CHANCES OF SUCCESS IN THIS EFFORT ARE PROBLEMATIC IN LIGHT OF AFRICAN INTENTIONS (REF F), AND WE BELIEVE THAT SECONDARY OBJECTIVE OF WESTERN COUNCIL MEMBERS SHOULD BE TO AVOID SITUATION IN WHICH WE ARE FACED WITH ALTERNATIVE OF VETOING AFRICAN RESOLUTION OR ACCEPTING BAN ON FURTHER

NUCLEAR COOPERATION WITH SOUTH AFRICA. TO ACHIEVE THIS OBJECTIVE, PRUDENCE DICTATES THAT WESTERN FIVE SHOULD BE PREPARED WITH ELEMENTS OF RESOLUTION WHICH THEY COULD ACCEPT, IF NECESSARY, IN ORDER TO REACH AGREEMENT WITH AFRICANS ON COMPROMISE TEXT BEFORE AFRICANS TABLE A DRAFT RESOLUTION. IN THIS WAY, WE WOULD BE ABLE TO AVOID SITUATION SUCH AS DEVELOPED IN OCTOBER 1977 WHEN IT PROVED IMPOSSIBLE TO BRING THE AFRICANS TO ACCEPT CHANGES IN TEXTS WHICH THEY HAD ALREADY TABLED.

3. WITH ABOVE CONSIDERATIONS IN MIND, ACTION ADDRESSEES SHOULD CONSULT URGENTLY WITH FOREIGN
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MINISTRIES TO DETERMINE WHETHER THEY COULD GO ALONG WITH RESOLUTION WHICH WOULD CONTAIN SOME OR ALL OF THE FOLLOWING ELEMENTS:

A) A STRONGLY-WORDED REITERATION OF THE PRINCIPLES OF RESOLUTIONS 32/81 AND 418 (TEXTS REPEATED SEPTELS);

B) A SEPARATE PARAGRAPH ESSENTIALLY REPEATING THE PROHIBITION IN RESOLUTION 418 OF ANY WEAPONS-RELATED COOPERATION WITH SAG;

C) A RENEWED CALL FOR SAG ADHERENCE TO NPT AND ACCEPTANCE OF FULL SCOPE SAFEGUARDS ON ALL NUCLEAR FACILITIES;

D) PENDING SAG ADHERENCE TO NPT, A PROHIBITION OF ANY NUCLEAR COOPERATION WITH SAG, REGARDLESS OF NATURE OF PROJECT IN QUESTION, UNLESS THE PROJECT IS COVERED BY INTERNATIONAL SAFEGUARDS;

E) A STATEMENT THAT ANY NUCLEAR EXPLOSION BY THE

SAG WOULD CREATE A THREAT TO INTERNATIONAL PEACE AND SECURITY AS UNDERSTOOD IN CHAPTER VII OF THE CHARTER;
AND

F) AN UNDERTAKING TO REEXAMINE THE SUBJECT WITHIN SIX MONTHS TO DETERMINE WHAT PROGRESS HAS BEEN MADE IN REALIZING THE PURPOSES OF THE RESOLUTION AND WHETHER ADDITIONAL STEPS ARE NEEDED.

4. RESOLUTION WITH ABOVE ELEMENTS WOULD BE CONSIDERABLY SHORT OF MAXIMUM AFRICAN OBJECTIVES. HOWEVER, WE BELIEVE THAT GOOD CASE CAN BE MADE THAT IT REPRESENTS SUBSTANTIAL STEP BEYOND POSITIONS IN RESOLUTIONS ADOPTED LAST FALL AND SERVES AFRICAN
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INTEREST OF PREVENTING SAG ACQUISITION OF NUCLEAR WEAPONS CAPABILITY. DEPARTMENT WOULD WELCOME SUGGESTIONS OF OTHER WESTERN SECURITY COUNCIL MEMBERS REGARDING ADDITIONAL ELEMENTS WHICH THEY WOULD LIKE TO SEE INCLUDED IN POSSIBLE RESOLUTION.

5. FOR USUN: YOU SHOULD BEGIN DISCUSSIONS WITH OTHER FOUR WESTERN COUNCIL MEMBERS ON BASIS OF POINTS IN PARA 3 WHILE MAKING IT CLEAR THAT WE ARE DOING THIS ONLY ON CONTINGENCY BASIS AND STILL HOPE TO DISSUADE AFRICANS FROM SEEKING COUNCIL ACTION NOW. FOR TIME BEING, YOU SHOULD NOT BEGIN DISCUSSIONS OF COMPROMISE TEXT WITH AFRICANS. HOWEVER, IN VIEW OF NEED TO GET TO THE AFRICANS BEFORE THEY BEGIN WORK ON THEIR OWN TEXT, YOU SHOULD KEEP DEPARTMENT CLOSELY APPRISED OF DEVELOPMENTS WITHIN AFRICAN GROUP, WHICH WE UNDERSTAND IS SCHEDULED TO MEET ON THIS ISSUE APRIL 10 OR 11.

6. FOR PARIS: ON BASIS PARA 1, PARIS 10618, WE BELIEVE THAT LANGUAGE IN PARAS 3C AND 3D REGARDING NEED FOR FULL-SCOPE SAFEGUARDS WILL BE ACCEPTABLE TO FRENCH BUT WE WOULD BE PLEASED TO USE ALTERNATIVE FORMULATION IF FRENCH WISH TO PROVIDE IT.

7. FOR BONN, LONDON, OTTAWA, PARIS: YOU SHOULD INFORM ALLIES THAT SAG RESPONSE TO OUR FEBRUARY PROPOSALS HAS JUST BEEN RECEIVED. WE HE-TO BE IN POSITION TO CONSULT WITH OTHERS SHORTLY ON NEXT STEPS VIS-A-VIS SAG. PENDING DEPARTMENT AND EMBASSY CAPLTOWN ANALYSIS OF THE SAG RESPONSE, WE WOULD NOT PLAN TO MOVE AHEAD WITH THE NEXT STEP IN THE SCENARIO I.E. CONSULTING WITH THE NIGERIA AND OTHER AFRICAN DELEGATIONS.
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8. FOR CAPETOWN WOULD APPRECIATE AMBASSADOR'S COMMENTS
ON THE PROSPECTS FOR FURTHER NEGOTIATIONS WITH SOUTH
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PAGE 01 STATE 092273 TOSEC 040025
ORIGIN SS-15

INFO OCT-01 ISO-00 SSO-00 CCO-00 /016 R

66011

DRAFTED BY: AF/S-WFEATON:LFS

APPROVED BY: AF-RMMOOSE

CLEARANCES: AF/S-DKEOGH

S/S-0:JETOBIN

-----001340 140027Z /61

O 132250Z APR 78 ZFF4

FM SECSTATE WASHDC

TO USDEL SECRETARY IMMEDIATE

C O N F I D E N T I A L STATE 092273 TOSEC 040025

EXDIS FOR EDMONDSON FROM MOOSE

FOLLOWING REPEAT STATE 092273 ACTION BONN, LONDON, OTTAWA,
PARIS, USUN NEW YORK, INFO LAGOS, PREOTIRIA, CAPE TOWN, MOSCOW
11 APR.

QUOTE C O N F I D E N T I A L STATE 092273

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JOINING IN A RESOLUTION ALONG THE LINES OF PARA 3
ABOVE ON SAG ATTITUDES TOWARDS NPT ADHERENCE. VANCE
UNQUOTE CHRISTOPHER

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NNN

Message Attributes

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Capture Date: 01 jan 1994
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Concepts: SECURITY, DEMARCHE, INSTRUCTIONS, COMMITTEES, INTERNATIONAL ORGANIZATIONS
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Draft Date: 11 apr 1978
Decaption Date: 20 Mar 2014
Decaption Note: 25 YEAR REVIEW
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Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
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Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978STATE092273
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Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D780155-0736
Format: TEL
From: STATE
Handling Restrictions:
Image Path:
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Office: ORIGIN SS
Original Classification: CONFIDENTIAL
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Reference: 78 USUN NEW YORK 1235, 78 PARIS 10935, 78 USUN NEW YORK 1138
Retention: 0
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SAS ID: 3004410
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Status: NATIVE
Subject: POSSIBLE UN SECURITY COUNCIL CONSIDERATION ON SOUTH AFRICAN NUCLEAR ISSUE CONFIDENTIAL
TAGS: MNUC, PARM, PORG, SF, UNSC
To: BONN LONDON MULTIPLE
Type: TE
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